

Message Text

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DRAFTED BY IO/ UNP: JWKIMBALL: JPC

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APPROVED BY IO: MFHERZ

IO/ UNP- MR. STULL

IO/ PPR - MR. PELCOVITS (SUB)

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TO USMISSION USUN NEW YORK

C O N F I D E N T I A L STATE 125438

E. O. 11652: GDS

TAGS: PFOR, UN, UK

SUBJ: PEACEKEEPING: UK WORKING PAPER

REF: USUN 2337

1. DEPT SEES SUBSTANTIAL DIFFICULTIES INHERENT IN UK PAPER. YOU MAY CONVEY OUR VIEWS TO UKUN AND EXPRESS HOPE BRITISH WILL CAREFULLY RECONSIDER BEFORE SUBMITTING THEIR PAPER TO WORKING GROUP. IN GENERAL, UK PAPER HAS TWO MAJOR DEFECTS FROM OUR POINT OF VIEW: (A) IT INSTITUTIONALIZES USE OF VETO ON OPERATIONAL DECISIONS TAKEN AFTER ESTABLISHMENT OF PEACEKEEPING OPERATION, AND (B) IT FAILS TO PROVIDE FOR ARTICLE 29 COMMITTEE AS FOCAL POINT OF SYG CONSULTATIONS WITH SC MEMBERS, MENTIONING IT ONLY IN PASSING. FOLLOWING ARE MORE SPECIFIC COMMENTS ON UK DRAFT DATAFAXED IO JUNE 22.

2. AS UKUN AWARE, SC COMMITTEE UNDER US PROPOSAL IS DESIGNED PROVIDE FORUM FOR INFORMAL CONSULTATIONS BETWEEN SYG AND SC MEMBERS TO IRON OUT OPERATIONAL PROBLEMS WHICH MAY ARISE. WE RECOGNIZE ANY SC MEMBER CAN INSIST THAT GIVEN
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ISSUE BE BROUGHT BEFORE FULL SCBUT WE SEE TOO MANY DIS-
ADVANTAGES IN ESTABLISHING GUIDELINES THAT EXPLICITLY REFER
SUCH QUESTIONS TO SC AND ESTABLISH REQUIREMENT FOR CON-
CURRENCE ALL PERMANENT MEMBERS. THUS, WE BELIEVE PARAGRAPH
2 H SHOULD BE DELETED SINCE IT ENCOURAGES REOPENING OF BASIC
QUESTIONS HOPEFULLY DECIDED DURING INITIAL ESTABLISHMENT OF
MISSION. MOREOVER WE BELIEVE LIST IN UK PARAGRAPH 2 SHOULD

INCLUDE ESTABLISHMENT OF ARTICLE 29 COMMITTEE, ALTHOUGH
WE WOULD NOT INSIST THAT ESTABLISHMENT OF SUCH COMMITTEE
BE DECIDED UNDER ARTICLE 27(3).

3. UK PARA 2 C: WE UNSURE WHAT IS MEANT BY PHRASE " AREA
OF THE OPERATION". SC SHOULD AT OUTSET DECIDE POLITICALLY
SENSITIVE QUESTIONS IN THIS REGARD (E. G. WHETHER TO
STATION OBSERVERS ONLY ON ONE SIDE OF A GIVEN BORDER), BUT
IT SHOULD BE MADE CLEAR THAT " AREA OF OPERATION" DOES NOT
REFER TO DETAILS OF OPERATIONAL COVERAGE, WHICH SHOULD BE
LEFT TO COMMANDER, SYG, AND INTERESTED PARTIES.

4. UK PARA 3: THIS PARA ALSO GIVES SC MEMBERS CHANCE TO
CONTROL OPERATIONAL DECISIONS WHICH SHOULD NORMALLY BE
TAKEN BY SYG, IF NECESSARY, IN INFORMAL CONSULTATION WITH
SC MEMBERS THROUGH SC COMMITTEE. AT MINIMUM, DECISIONS
IN THIS CATEGORY SHOULD BE MADE UNDER ARTICLE 27(2) RATHER
THAN HAVE VETO APPLY. WE WOULD MUCH PREFER, HOWEVER, THAT
LANGUAGE THIS PARAGRAPH CONTAIN THOUGHT THAT SYG'S
RECOMMENDATIONS WOULD BE MADE FOLLOWING CONSULTATION WITH
SC COMMITTEE AS WELL AS PARTIES CONCERNED AS APPROPRIATE.

5. UK PARA 4: THIS PARA HAS SAME FUNDAMENTAL DEFECT, I. E.
THAT SC ITSELF CAN CONSIDER ANY OPERATIONAL INITIATIVE BY
FORCE COMMANDER AND THAT ONE PERMANENT MEMBER COULD VETO
ANY INITIATIVE BY FIELD COMMANDERS. WE BELIEVE SUCH ISSUES
SHOULD BE TAKEN UP FIRST IN CONSULTATIONS BETWEEN SYG AND
SC COMMITTEE. WE WOULD OMIT THIS PARAGRAPH.

6. UK PARA 6 B: WE HAVE NO PROBLEM WITH LIST PER SE, BUT
IF SC COMMITTEE IN EXISTENCE, TYPE OF DECISIONS LISTED
PARA 6 B WOULD BE ADDED TO LISTING PRESENTLY IN PARA 3 OF UK
PAPER.

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7. UKUN SHOULD BE REMINDED THAT SC COMMITTEE ALSO SERVES
VITAL FUNCTION OF PROVIDING REPRESENTATION TO TROOP CON-
TRIBUTORS. UNLESS SOME MEANS FOUND FOR SUCH CONTRIBUTORS
TO AIR VIEWS AND PARTICIPATE IN CONSULTATIONS WITH SYG,
SUCH COUNTRIES AS CANADIANS AND NORDICS MAY WELL REFUSE
CONTRIBUTE, WHICH WOULD BE MOST UNHELPFUL FOR FUTURE OF UN

PEACEKEEPING. ROGERS

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